



# UP TO THE CHALLENGE: COMMUNITIES DEPLOY SOLAR IN UNDERSERVED MARKETS

Jeffrey J. Cook PhD  
Energy Analyst  
Jeff.cook@nrel.gov





# National Renewable Energy Laboratory (NREL)

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operates as a  
living laboratory

**\$872M**  
annually

**National  
economic  
impact**

# Background and Research Agenda

- DOE supported over 170 teams across 40 states in developing innovative community solar business models for underserved markets
  - low- and moderate-income (LMI) residents, nonprofits, and other community serving entities.
- Research Agenda
  - How did teams vary within the challenge?
  - What were the top challenges faced by teams in achieving their objectives?
  - What were some of the most innovative/replicable business models or approaches to support solar deployment?
  - What key takeaways can be gathered from these teams' experiences for other projects?

**#ICMA2019**



# Methods

- NREL conducted interviews with 40 subject-matter experts
  - DOE personnel, program consultants, coaches, and team members
- In consultation with interviewees, NREL selected 10 teams with innovative/replicable business models to profile
- NREL then generated a set of lessons learned from the interviewees and team profiles for others' considering projects that serve these market segments



## Up to the Challenge: Communities Deploy Solar in Underserved Markets

Jeffrey J. Cook,<sup>1</sup> Sydney Forrester,<sup>1</sup> Bryn Grunwald,<sup>1</sup> Jenny Heeter,<sup>1</sup> Clark Henry,<sup>2</sup> and Monisha Shah<sup>1</sup>

<sup>1</sup> National Renewable Energy Laboratory

<sup>2</sup> International City/County Management Association (ICMA)

NREL is a national laboratory of the U.S. Department of Energy  
Office of Energy Efficiency & Renewable Energy  
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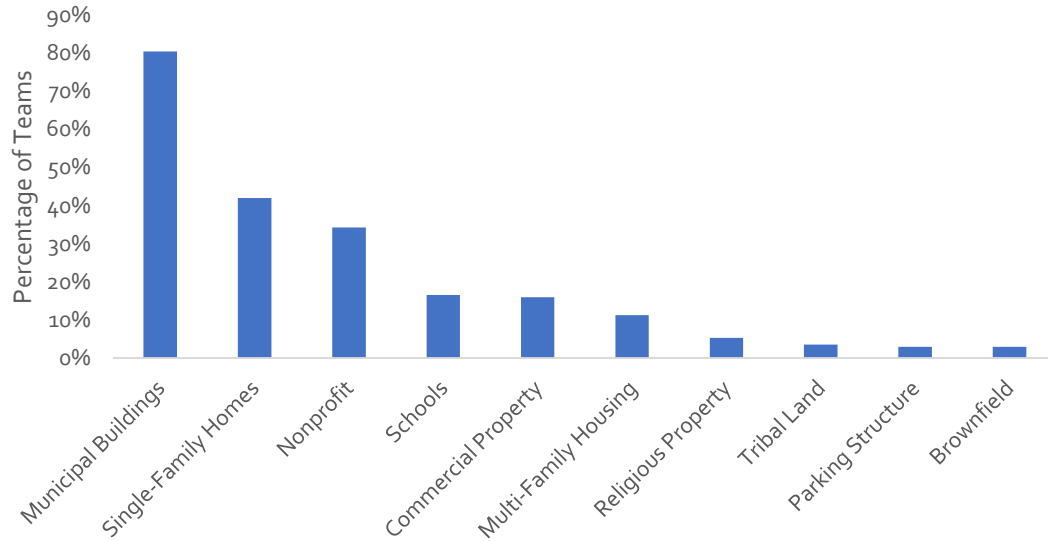
This report is available at no cost from the National Renewable Energy  
Laboratory (NREL) at [www.nrel.gov/publications](http://www.nrel.gov/publications).

Contract No. DE-AC36-08GO28308

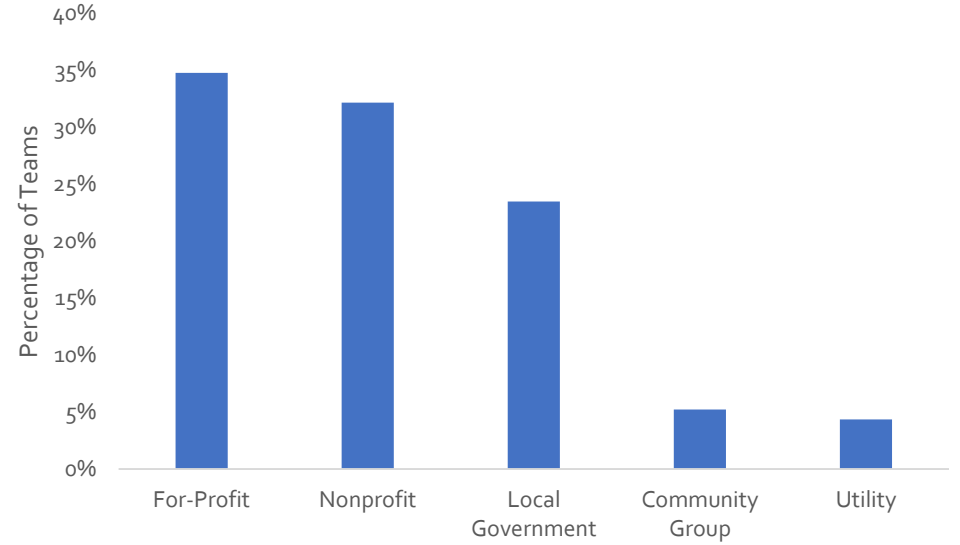
Technical Report  
NREL/TP-6A20-72575  
May 2019

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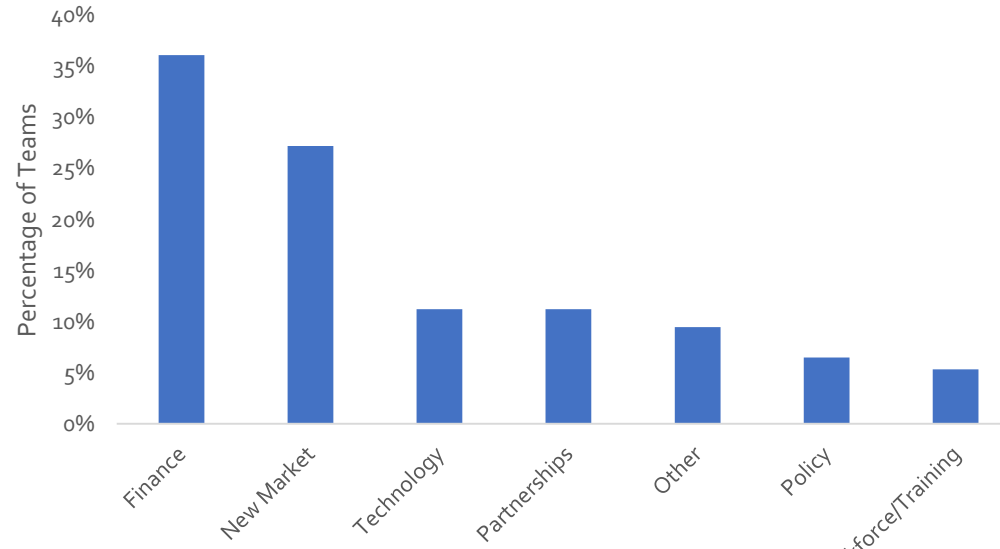
# Variation across Teams



Solar Site Locations



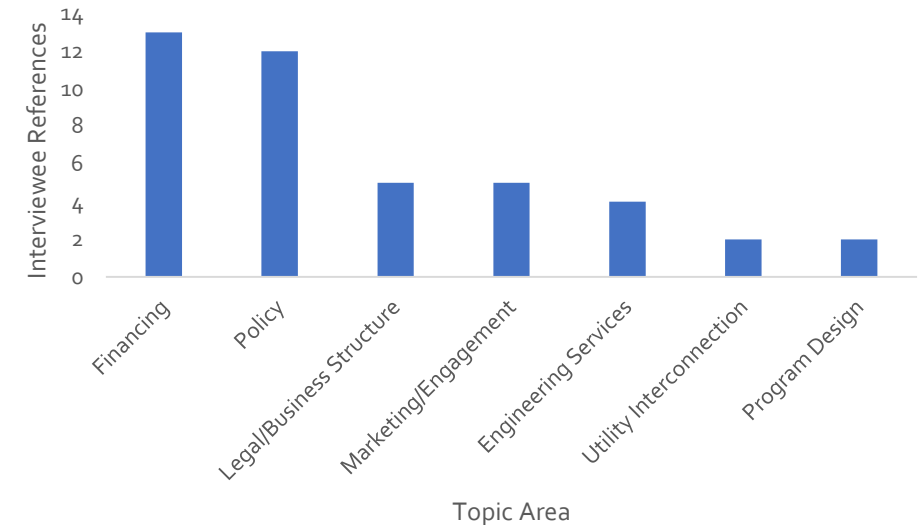
Teams by Lead Organization



Innovative Approaches Taken by Teams

# Top Challenges Referenced by Interviewees

- Financing
  - Small projects and tax equity issues
- Policy
  - State and local policy landscape impacts project design
- Legal/business structure
  - Innovative project concepts required new ownership models



Challenges Identified by Interviewees

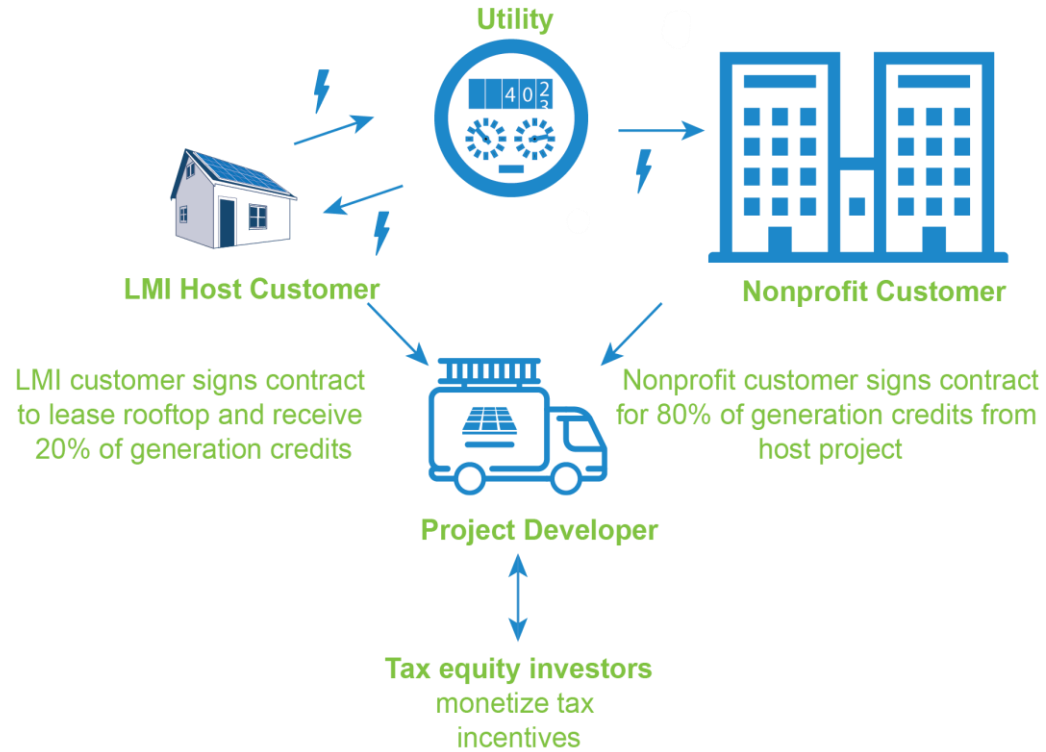
# PROFILED TEAMS



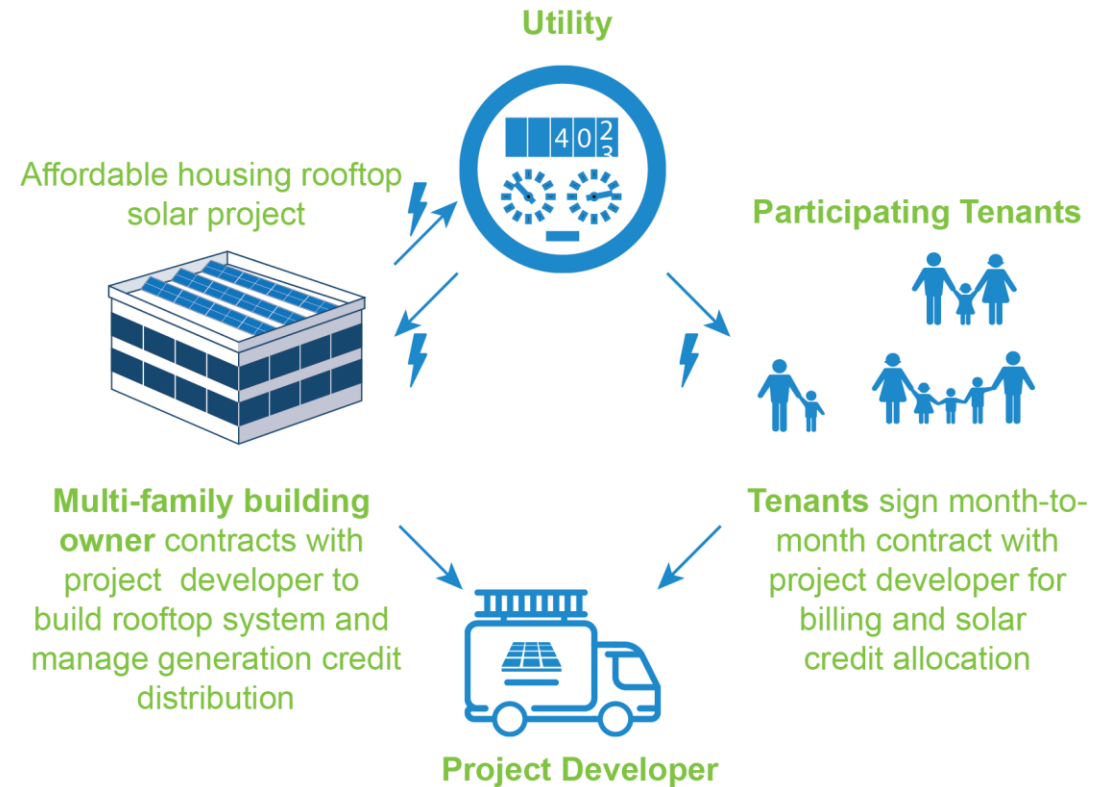
Profiled Team	Target Market(s)	Business Model/Approach	Financing Approach							
			Tax Incentives	PPA	Loan	Demand Response	Crowd-sourcing	Fees	Renewable Energy Certificates	Other
<b>Boston Solar Access</b>	LMI households and nonprofits	Community solar hosting	•	•						
<b>Duluth Community Solar Coalition</b>	Nonprofits and municipal governments	Crowdsource social impact investing					• <sup>a</sup>			
<b>FAC Solar—Gowanus Grid &amp; Electric</b>	LMI households and nonprofits	Solar financing for nonprofit multi-family housing	•	•						• <sup>b</sup>
<b>Kerrville Area Solar Partners</b>	LMI households and nonprofits	LMI community solar rate design	•	•		• <sup>c</sup>				
<b>Power52 Foundation</b>	LMI households	Anchor-supported LMI community solar	•	•						
<b>Solar Access UpGrade Ohio</b>	Municipal governments	Community-choice-aggregation-supported solar deployment						• <sup>d</sup>		
<b>Solar Holler</b>	Nonprofits	Workforce training and place-based solar deployment			•	•	•		•	
<b>Solar Synthesizers Meriden</b>	LMI households, nonprofits, and public housing	Low-income-housing-tax-credit-supported solar financing	•	•					•	• <sup>e</sup>
<b>Solarize Philly</b>	LMI households	Solarize program fees to support LMI solar leases	•					•		
<b>Sun Shares (VEIC)</b>	LMI households	Employer-offered solar program	• <sup>g</sup>		•					•



# Select Business Models or Approaches

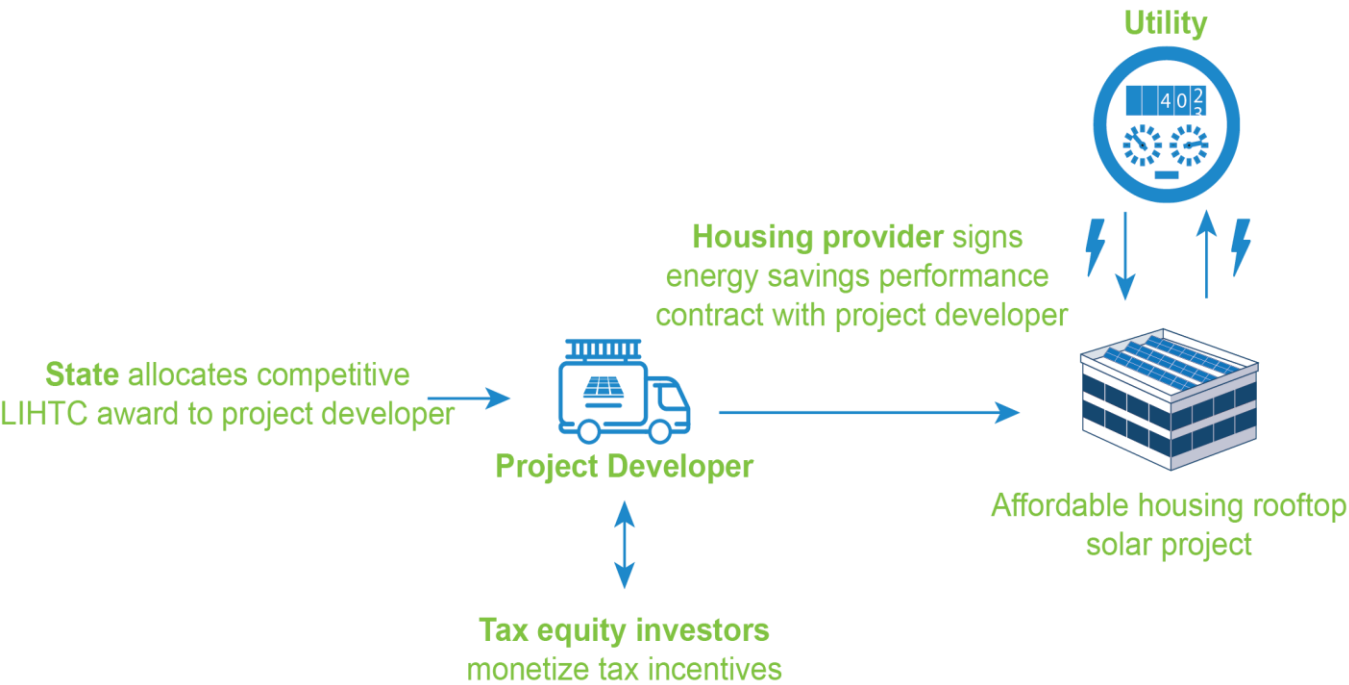


**Ex 1: Boston Solar Access Model**

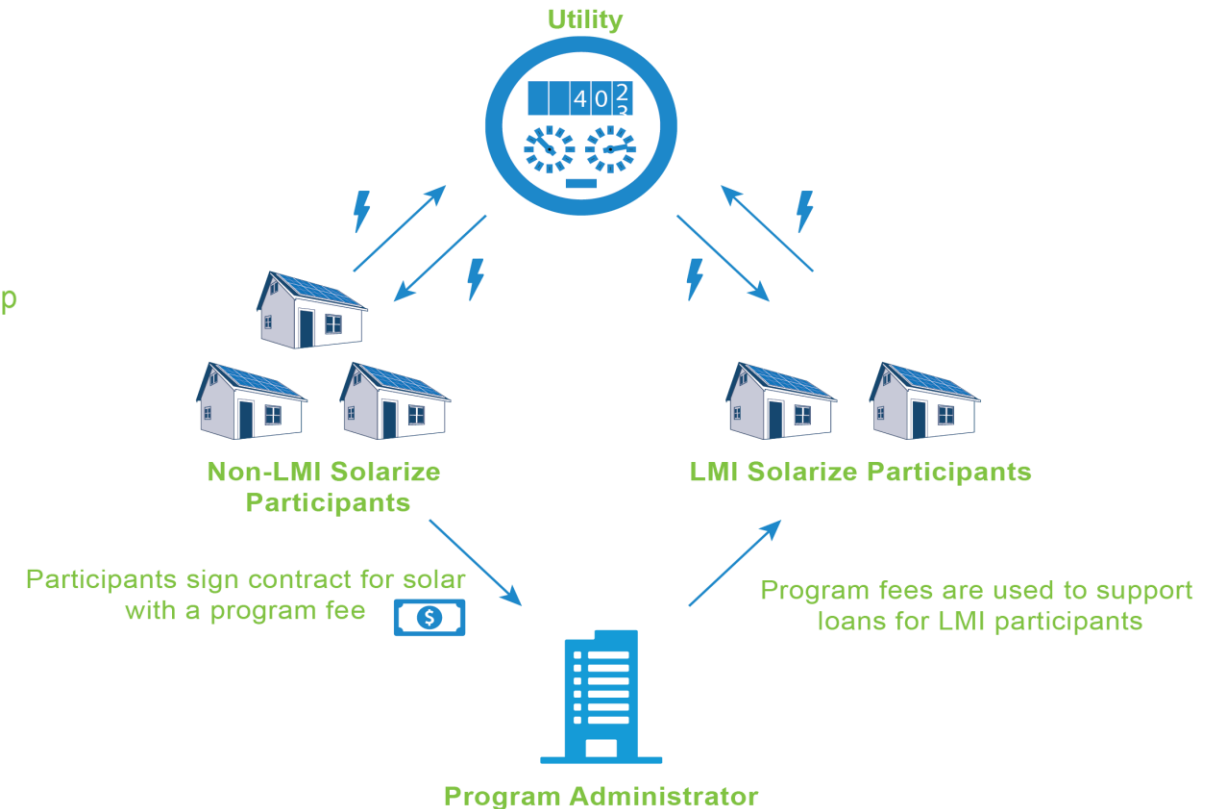


**Ex 2: FAC Solar Model**

# Select Business Models or Approaches



Ex 3: Solar Synthesizers Model



Ex 4: Solarize Philly Model

# Key Takeaways

- The challenge demonstrates that expanding solar access to underserved markets is economically feasible in a variety of markets.
- When replicating these approaches, jurisdictions might consider:
  - Developing a clear understanding of how federal, state, and local policy enable local solar projects.
  - Fostering durable and long-term partnerships with community members and solar stakeholders.
  - Building a creative portfolio of financing solutions for small and medium sized solar projects.



Publication Link

<https://www.nrel.gov/docs/fy19osti/72575.pdf>

Related NREL Resources

<https://maps.nrel.gov/solar-for-all>

<https://www.nrel.gov/docs/fy18osti/70477.pdf>

<https://www.nrel.gov/docs/fy18osti/70901.pdf>

<https://www.nrel.gov/docs/fy18osti/70965.pdf>

<https://www.nrel.gov/docs/fy18osti/72135.pdf>

**THANK YOU!**

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Jeff Cook

Jeff.cook@nrel.gov

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